### **NIESR**

# Nothing ventured nothing gained: Identifying and managing risk in today's world

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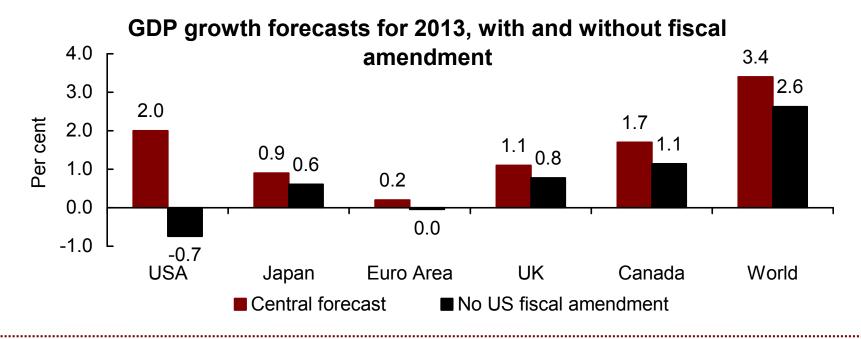
### Where are the main risks in the global economy?

- Europe remains the epicentre of global uncertainty
  - Sovereign debt crisis
  - Banking crisis
  - Confidence crisis
- Outside of Europe
  - Fiscal uncertainty in US unlikely to be resolved by election
  - QE may lead to runaway inflation expectations
  - Sharp slowdown in BRIC economies?



#### US Fiscal Cliff will be avoided....

- ... but agreement delayed until last minute
  - Current legislation would push US into recession in 2013
  - Repeat of August 2011 debacle with debt ceiling likely
  - Expect high market volatility at turn of year



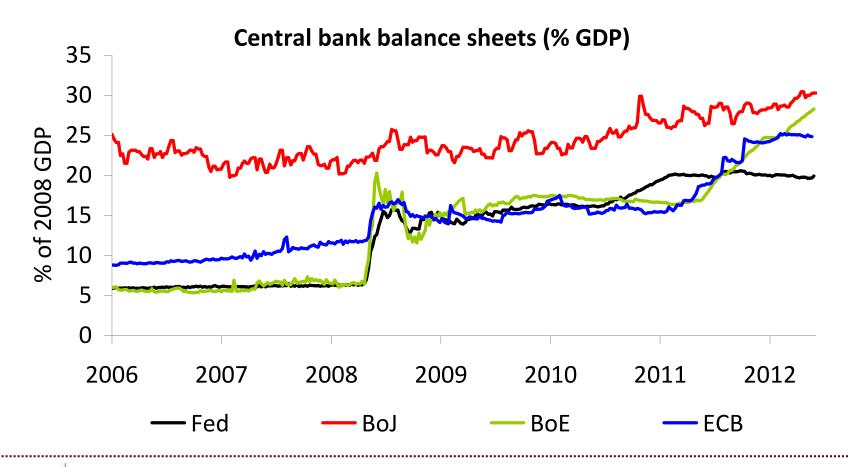
### Aggressive monetary easing in US

- Open-ended commitment to extend/increase policy accommodation
- Sufficient to ease pressures on bond yields from fiscal cliff
- Federal Reserve's GDP forecasts are optimistic in the extreme
  - Would require \$3.5 trillion more in QE 2013-14
  - Pushing inflation towards 5%
- Risks in medium-term related to withdrawal of QE



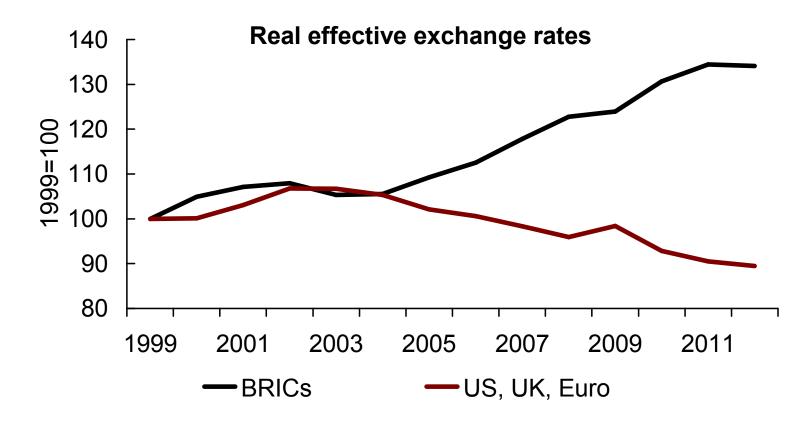
### What happens to inflation expectations?

Risk that expectations jump as economy recovers



### Loose monetary stance in advanced economies...

### ... associated with appreciation in BRICs



#### Key issues in Europe

#### The EU has fallen back into recession

- At least 10 of 27 EU economies to contract in 2012
- Greece, Spain, Italy, Portugal contract further 2013
- Most remain below trend 2014

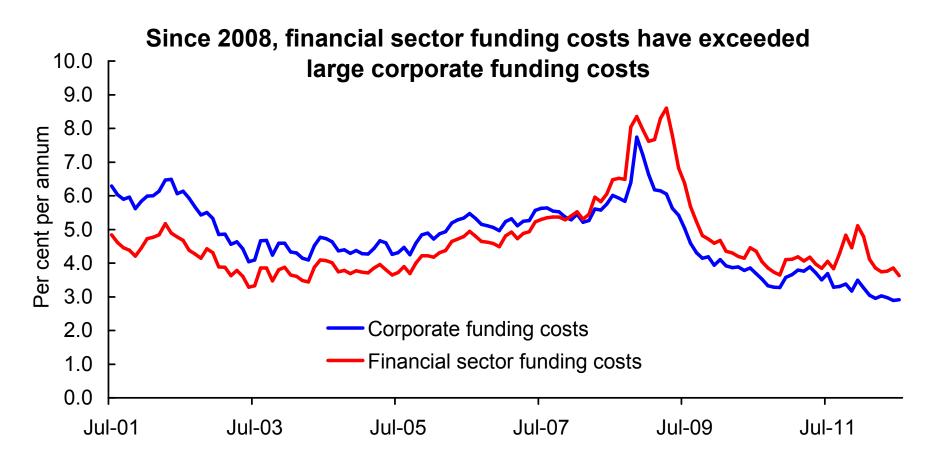
#### 3 main sources of weakness

- Banking system remains impaired
- Persistent uncertainty over evolution of Euro Area
- Severe fiscal austerity introduced in a synchronised way

### What's wrong with banks?

- Ailing banks are failing to fulfil the crucial role of intermediary between lenders and borrowers
  - Pressure on bank asset base through losses on market value of vulnerable government bonds (Greece, Spain, Italy, Portugal, Ireland)
  - Further losses due to drop in housing values, especially in Spain and Ireland
  - At same time, rise in capital ratios to provide a buffer against crises has tightened lending conditions
  - Bank lending is clearly weak, although it is difficult to distinguish demand and supply effects

### Illustration of the disfunction in the banking sector....



Suggests banks should be borrowing from firms currently!

#### **Evolution of the Euro Area**

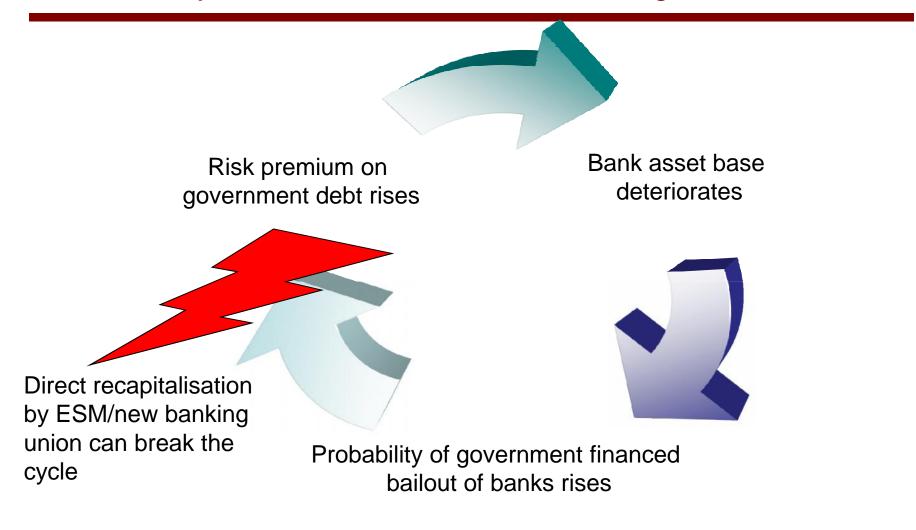
- Politicians forced to choose between deeper integration and partial disintegration of Euro Area
- Is the political will strong enough to maintain EMU intact?
  - Requires:
    - Creation of a banking union within EMU
    - Sharing of sovereign credit risk
    - Move towards fiscal union
    - Internal devaluations to correct imbalances in competitiveness
  - Entails:
    - High bond yields persisting into 2014 as adjustment takes time
    - Further rises in unemployment due to austerity and wage cuts
    - Probably further bailouts/debt restructuring
  - Burdens may eventually prove too great to bear for either lenders or borrowers



### Banking union in the Euro Area

- Agreed in principle, although implementation is likely to take several years.
  - Euro Area-wide banking supervisor run by the ECB, common rules for bank resolution and a common deposit guarantee scheme.
- Banking union makes a step towards breaking negative spiral between sovereign and banks
  - Failed banks would be bailed out by the coordinated banking union, rather than ending up on government balance sheets

### Vicious cycle between banks and sovereigns

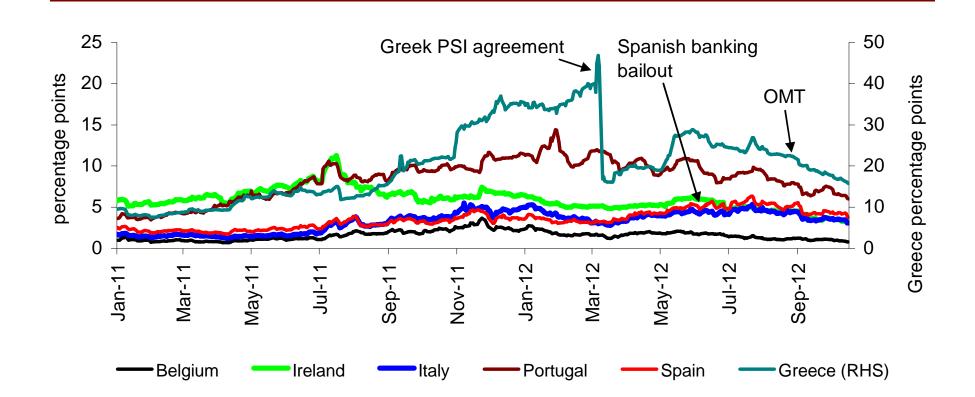




### Credible commitment to sharing of credit risk

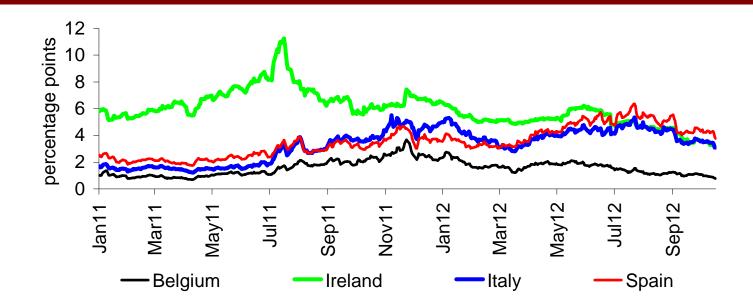
- Latest ECB action is a decisive step in this direction
  - Sept 2012 introduced Outright Money Transactions (OMT)
  - Allows for unlimited purchase of sovereign bonds
  - Only applicable to countries on sovereign bailout programmes
  - Comes with conditionality and loss of fiscal sovereignty.....

#### 10-year government bond spreads have responded favourably



The OMT appears to have quelled markets for now

#### Bond spreads in Ireland have performed impressively



- Highlights importance of setting achievable rather than stringent targets
- Compare Ireland/Spain budget plans for 2012
  - Spain planned 3.2 pp improvement for 2011, but achieved just 0.4 pp
  - Ireland planned 1.0 pp improvement for 2011 and achieved 1.6 pp
- Markets don't like to be disappointed! But are less concerned with magnitude of correction



### Move towards fiscal integration??

- Huge political resistance from all sides
- Ireland desperate to get off bailout programme to regain sovereignty
- Spain reluctant to accept bailout that entails conditionality
- Long-standing back-burner goal of EMU, but next to no progress in last decade

#### Internal devaluations

- Difficult, but not insurmountable obstacle
- Requires a decline in real wages, without reducing productivity
- Potential feedbacks to banking system through rise in arrears/default
- Recent improvements in current account deficits (Greece, Ireland, Portugal, Spain, plus Baltics) mostly reflect lack of domestic demand rather than competitiveness gains

#### What are the alternatives??

- Possibility of some country(ies) leaving EMU cannot be rules out
- What would this entail?.....

#### Greek exit from EMU?

#### Would entail...

- Massive disruption to the banking sector; Capital controls
- At least a 50 per cent depreciation initially
- High inflation
- Households and firms would suffer
- Emigration?

### Not a choice Greece would make voluntarily

- But repeatedly breaching targets imposed by Troika could make it inevitable. Set achievable targets!!!
- Contagion risks high...
  - ECB to commit to buy sovereign bonds in unlimited quantities
  - Private and official sectors would need to absorb upfront losses and make new funds available

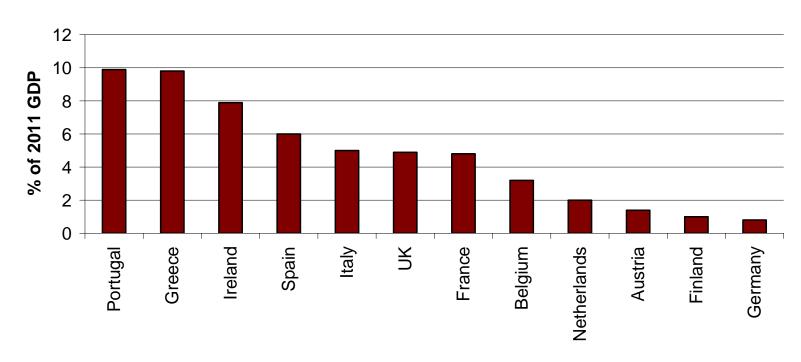
#### German exit from EMU?

- Unthinkable? Probably...
  - But rise in contingent liabilities of EFSF and ECB viewed with unease
- Economic consequences
  - Germany benefits from exceptionally low interest rates and undervalued exchange rate within EMU
  - Outside EMU:
    - Interest rates rise 2 percentage points
    - Exchange rate appreciates 10-15 per cent
- Could ECB withstand loss of its backbone?
  - At minimum expect significant rise in risk premium on euro assets.
- Contagion risks higher...
  - Widespread break-up of EMU likely
  - May be difficult to main integrity of European Union



### Fiscal austerity strangling growth in Europe

#### Cumulative (ex-ante) fiscal consolidation measures 2011-13



 Policies as of January 2012 – excludes recent measures announce for Spain, Italy

### Coordinated fiscal austerity across Europe

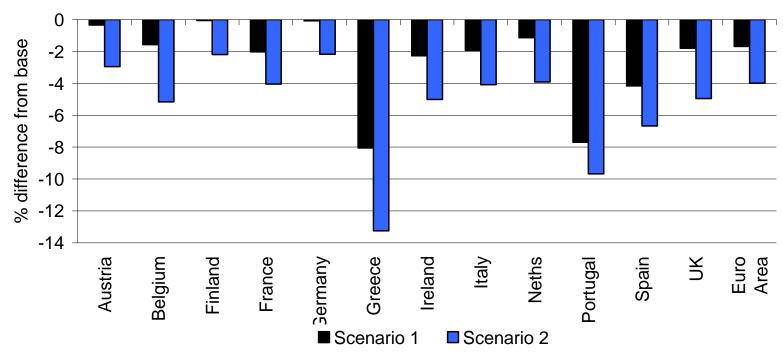
- What is the economic impact of EU consolidation plans for 2011-13?
  - Given the state of the economy
    - Impaired banks
    - Interest rates trapped at lower bound
  - Given ongoing consolidation elsewhere
- How effective are consolidation measures at present?
  - What happens to expected budget balance?
- Are they self-defeating?
  - What happens to expected Debt-to-GDP ratios?



### Output declines nearly double in most countries.....

 ... when we allow for impaired interest rate and credit channels

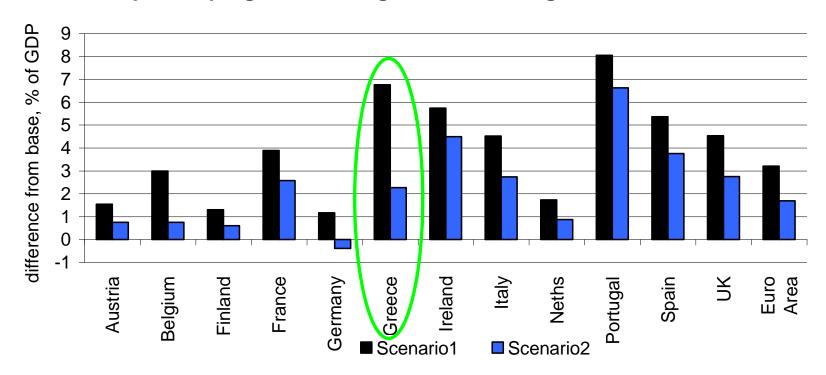




### Fiscal balances improve....

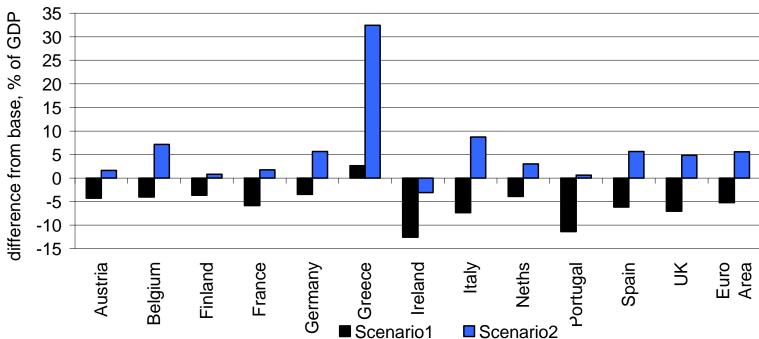
... but not by as much when output declines deepen

#### Impact of programmes on government budget balance, 2013



### Self-defeating fiscal consolidation is worsening debt positions



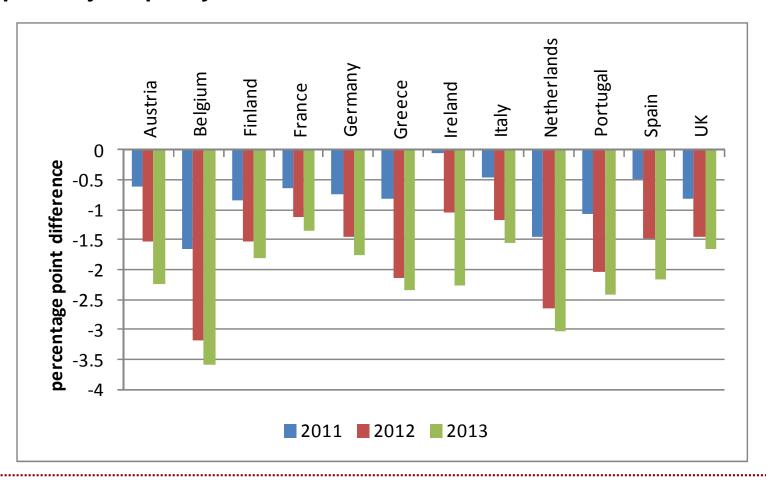


Feedbacks on government borrowing premia??



### On average output declines by 2% by 2013 due to spillovers

#### Impact of joint policy action on the level of GDP relative to unilateral action



## Thank you